

Title of Report:	Consultation on the erection of a memorial for victims of the 1973 Coleraine Bomb
Committee Report Submitted To:	The Leisure and Development Committee
Date of Meeting:	17 th November 2020
For Decision or	For Information

Linkage to Council	Strategy (2019-23)
Strategic Theme	Leader and Champion
	Resilient, Healthy & Engaged Communities
Outcome	Establish key relationships with strategic partners to deliver our vision for this Council area Council will work to develop and promote stable and cohesive communities across the Borough
Lead Officer	Head of Policy & Community Planning
	Head of Community & Culture

Budgetary Considerations	
Cost of Proposal (net)	£1,875
Included in Current Year Estimates	YES/
Capital/Revenue	Revenue
Code	Good Relations
Staffing Costs	n/a

Screening Requirements	Required for new or revi Delivery Proposals.	Required for new or revised Policies, Plans, Strategies or Service Delivery Proposals.					
Section 75 Screening	Screening Completed:	Yes/No	Date:05.11.2020				
	EQIA Required and Completed:	Yes/No	Date:				
Rural Needs Assessment (RNA)	Screening Completed	Yes/No	Date: 05.11.20				
	RNA Required and Completed:	Yes/No	Date:				
Data Protection Impact	Screening Completed:	Yes/No	Date:				
Assessment (DPIA)	DPIA Required and Completed:	Yes/No	Date:				

1.0 Purpose of Report

The purpose of this report is to provide Members with an update following Council's decision in April 2018 to consider the erection of a permanent memorial to those who lost their lives in the Coleraine Bomb of 1973, following appropriate consultation.

2.0 Background

On 12 June 1973 there were two car bombs in the town of Coleraine. The first bomb exploded at 3pm in Railway Road and killed 6 people and a second bomb exploded in Hanover Place in the town.

Prior to the 45th anniversary of the Coleraine bombing, on 24th April 2018, Council passed a notice of motion in relation to the Coleraine Bombings which included direction that Council "give consideration, following appropriate consultation, to the erection of a permanent memorial to those who lost their lives".

3.0 Approach

In response to Council's decision, officers are progressing with consultation regarding same and have appointed external support through LJ Consultancy, funded by the Good Relations Programme, to carry out an independent consultation on the erection of a permanent memorial. This will inform the progression of, and will feed into, the equality screening process relating to the aforementioned decision of Council.

The consultation will produce a report on the findings and will include options for Council's consideration, including artist sketches of potential design options for a memorial, as well as identifying potential associated risks / community impacts. These findings are due to be presented to Council in February 2021 and will form part of the equality screening process associated with the decision.

The purpose of the consultation is to determine:

- Opinion on a permanent structural memorial to those who lost their lives in the 1973 bombing,
- Location of the potential memorial.
- Potential design.

The following stages will be applied to the consultation:

Stage 1

Consult directly with the families of the victims and identify those who were directly affected by the bombing to discuss the consultation and establish their views relating to the Council decision. Feedback will be collected through written comments, informal conversations, and formal interviews or alternative methods depending on the needs of participants.

Prepare a short briefing document outlining other examples from across Northern Ireland that have responded to issues surrounding the erection of permanent memorials associated with the conflict

The process of consultation will take into account that individuals and families living in the area at the time of the bombing may have moved further afield and as such engagement through press, social media, key community contacts and victims groups will form part of efforts to engage those directly impacted as a result of the Coleraine bombing.

Stage 2

To identify and consult with key organisations that have knowledge and experience with victims, survivors and families who can contribute and feed into the consultation report. This will include both voluntary, community and statutory organisations including councillors.

Engagement at this stage will explore challenges surrounding memorialisation; good practice both regional and international; structure and location; impact on community relations; managing sensitivities, and the language used to recognise the past.

Stage 3

The final stage is to consult with the wider general public. This element of the consultation will also include local businesses in Coleraine town itself and will focus on public opinion, potential location(s) and design options. Respondents will have an opportunity to respond in written format or alternatively a member of the project team will meet with them in person or online.

Stage 4

Preparation of a report under the three key themes of:

- Views on the memorial,
- Location of the memorial,
- Style and structure of a memorial.

4.0 Next steps

The consultation will produce a report on the findings and will include options for Council's consideration, including artist sketches of potential design options for a memorial, as well as identifying potential associated risks / community impacts. The results will feed into the equality screening process which will be reviewed based on the consultation feedback. An initial equality screening report is attached in **Annex A**.

It is anticipated that the report will be presented to Council in February 2021, following the completion of stage 4 of the project

relevant Section 75 categories.



S75 Equality And Good Relations Screening Form

General Infor	matior	า				
Service/	Р	olicy/	Project	Strategy	Plan	Guidance
Function		cedure				
			\boxtimes			
	_		r a new function	on, service, pol	icy, procedure,	, project,
strategy, plan	ı or gu	iidance?				
Existing	Re	vised \square	New ⊠			
Operational A	Area	This is a	Corporate proje	ect following a C	ouncil motion.	
Title		Colerain	e Bomb Memor	ial		
11110		Colcium	e Borrio Merrior	iai		
Brief Summa	_					
					potential memo	
					in 1973 at Railw	ay Road,
Coleraine and	preser	nt same to	o Council for de	cision.		
What is it tryi	na to a	achieve?	(intended aims	s and outcome	 s)	
					is a result of a c	ar bomb in
Railway Road,	, Colera	aine. The	e outcome is to i	dentify family, c	onstituent's, bus	siness,
victims and su	rvivors	group vie	ews and identific	cation of options	for a permaner	nt memorial.
Who owns an	d who	imnlem	ants each alam	ent of the func	tion, service, p	olicy
			, plan or guida		tion, service, p	Olicy,
					on and design o	of a potential
					sult of the Bomb	
Railway Road,	, Colera	aine and	present same to	Council for dec	sision.	
Othor policies	4	مما مامادات	b	. 4h:a f		
•			ve a bearing of , plan or guida	•	service, policy	7,
Good Relation		Strategy	, plan or galaa	1100 :		
Equality Policy						
Planning guida		ermissior	٦.			
Coleraine Tow	n Cen	tre Maste	rplan.			
Available Evid					- Dudelle - Ale - 1	
			ening process ma ion is informed by		ns. Public authori	ties snould
					ou gathered to in	form this
					nce? Specify deta	

Quantitative evidence has been sourced via the NI Census in 2011 and the Northern Ireland Life and Times Survey 2018. In addition the web has been used to source information with regards to the impact of previous commemorations of this nature in Northern Ireland. Qualitative information will also be gathered via the planned formal consultation.

Section 75 Category

Details of Evidence/Information

Mid-year 2018 NISRA statistics detailed the usual resident population of Causeway Coast & Glens Local Government District to be 144, 246, accounting for 7.7 % of the N.I. total. Statistical information with regards to the Districts makeup and individuals therein was also reviewed.

Historical evidence was collated and reviewed i.e. information regarding the individuals who died and whom the memorial would commemorate along with information regarding the paramilitary group who carried out the bombing.

Council minutes with regard to the originating motion were taken into account as these demonstrated the opinions at Councillor and constituent level.

Good practice regionally and internationally regarding memorials will also be collated and reviewed.

Religious Beliefs

The 2011 Census outlined that the 2 main religious beliefs are prominent in the Council area:

Census 2011	CC&G Borough Council	Northern Ireland
Roman Catholic	36.97%	40.76%
Protestant & Other	48.44%	41.56%
Christian (including		
Christian related)		
Other Religions	0.59%	0.82%
None/Not stated	5.64%	6.75%

The monument remembers a "troubles" related incident and therefore it is felt that this could have an impact on these groupings. The level of impact is to be determined more clearly via a formal consultation process with family, constituent's, business, victims and survivors groups and relevant community groups. However; based on the information currently held the effect is deemed to be minor as it relates to a historical event, this

ANNEX A						
	assessment will findings.	be revie	ewed follow	ving the for	mal consul	tation
Political Opinion	The Northern Ire following inform Ireland feel clos area level)1:	ation on	the politica	al parties pe	eople in No	orthern
	Party				0	/ o
	_		llaianiati	Dante		-
	Sinn Féir		Unionist	Party		5
		=	/ /	,		1
			arty (UUP	•	•	8
	(SDLP)	emocrat	ic and Lar	our Party	1	0
	Alliance	Party			1	0
	Other Pa	rty			į.	5
	None of t	hese			2	24
	Other an	swer			(6
	Don't kno	Don't know				
	The monument therefore it is fe opinion. The let formal consultate However; based deemed to be massessment will findings.	It that thi vel of im tion proc d on the ninor as i	s could ha pact is to b ess with re information it relates to	ve an impa se determin slevant com n currently l o a historica	ct based o ed more cl munity gro neld the eff Il event, thi	n political early via a oups. ect is s
Racial Group	Although the Co there is no evide a negative impa On Census Day	ence to i act on an	ndicate tha y racial gro	it this proje oup.	ct/monume	ent will have
		N.I. (%)	Rest of U.K. (%)	ROI (%)	Other Europe (%)	Rest of World (%)
	N.I.	88.84	4.56	2.09	2.51	1.99

¹ Northern Ireland Life and Times Survey (NILT), Queen's University Belfast and the Ulster University www.ark.ac.uk/elections/nlgccg.htm

Causeway	91.02	4.99	1.42	1.45	1.06
Coast &					
Glens Local					
Government					
District					

Additional cultural factors related to ethnicity were also considered below:

Census 2011	CC&G Borough Council	Northern Ireland
White	98.97%	98.21%
Irish Traveller	0.03%	0.07%
Mixed	0.25%	0.33%
Indian	0.16%	0.34%
Pakistani	0.03%	0.06%
Bangladeshi	0.01%	0.03%
Other Asian	0.15%	0.28%
Black Caribbean	0.01%	0.02%
Black African	0.01%	0.13%
Other Black	0.01%	0.05%
Chinese	0.24%	0.35%
Other ethnic group	0.09%	0.13%

It was noted that residents who do not speak English as their first language may not be able to read and understand long detail which should be taken into consideration during the consultation and also reviewed at the design stage of the memorial.

This assessment will be reviewed following the formal consultation findings.

Age

The incident under consideration for memorial occurred in 1973, therefore only those in the 45 and over groupings may have any

direct recollection of the incident – however the incident may have had effect on families impacting those younger than 45.

Age: (Mid Year 2018)²

	CC&G Borough Council	Northern Ireland
Under 16	30,140 (21%)	415,865 (22%)
17-44	48,788 (34%)	673,073 (36%)
45-64	39,216 (27%)	484,506 (26%)
65 and over	26,102 (18%)	308,197 (16%)
TOTAL Population	144,246	1,881,641

At present there is no evidence to indicate that this project will have a negative impact on this Section 75 group itself. However if combined with religious belief or political opinion it may have some level of impact on section 75 (II) b groupings. Again the level of impact if applicable is to be determined more clearly via an formal consultation process.

Marital Status

There is no evidence to indicate that this project will have a negative impact on this Section 75 group.

Marital Status:

Marital status by former legacy Council area (most recent figures available from Census 2011):

Census 2011	Ballymoney BC	Coleraine BC	Limavady BC	Moyle DC
Single	32.68%	34.78%	36.64%	34.96%
Married	52.52%	48.88%	48.94%	49.03%
Civil Partnership	0.07%	0.06%	0.08%	0.08%
Separated	3.13%	3.15%	3.58%	3.66%
Divorced/ Civil Partnership Dissolved	5.23%	6.13%	4.99%	5.11%
Widowed/ Surviving Civil Partner	6.39%	7.00%	5.78%	7.15%

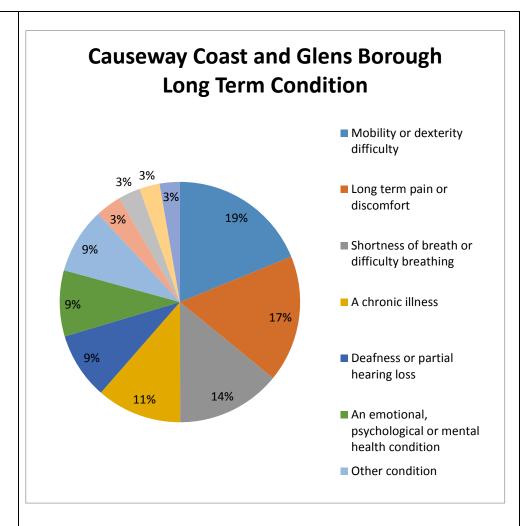
² Source: Northern Ireland Statistics website: www.nisra.gov.uk
Crown copyright material is reproduced with the permission of the Controller of HMSO.

	1				
	marital stat	rial will not relate to or have us. This assessment will be sultation findings.	_	•	
Sexual Orientation	Gay, Lesbi	no specific figures available an, Bi-sexual or Trans-gend the Council area.			
	following in	rn Ireland Life and Times S formation on the sexual ories information is not available	entation of	people in No	rtherr
				%	
	l aı	n 'gay' or 'lesbian' (homo	sexual)	1	
	l aı	n heterosexual or 'straigh	ıt'	94	
	l aı	n bi-sexual		1	
	Otl	ner		1	
	l do	not wish to answer		3	
	There is no impact on t	o or have a bearing on any in evidence to indicate that the his Section 75 group.	is project	will have a ne	egativ
Men and Women					
Generally	Gender: (I	Mid Year 2018 Population	Estimates	s) ³	
Generally	Gender: (I	Mid Year 2018 Population CC&G Borough Council		s) ³ hern Ireland	
Generally	Gender: (I	CC&G Borough	Nort	•	

there is no evidence to indicate that this project will have a negative impact on this Section 75 group.

³ Source : Northern Ireland Statistics website: www.nisra.gov.uk Crown copyright material is reproduced with the permission of the Controller of HMSO.

ANNEX A							
	This assessment will findings.	be reviewed follo	owing the formal	consultation			
Dependants	There is no evidence impact on this Section	n 75 group.	, ,	ave a negative			
	Census 2011	CC&G Borou Council	igh Norther	n Ireland			
	Number of households	54,970	721	,860			
	Households with dependent children	15,597 (28.37	7%) 261,251	(36.19%)			
Disability	This assessment will findings. There is no evidence impact on this Section the monument itself in This should be discu	e to indicate that to n 75 group. How may have an imp	his project will have vever the type ar act if the memor	ave a negative and design of ial proceeds.			
	Again, this assessment will be reviewed following the formal consultation findings.						
	People with a Disab People with a long te area (most recent fig	erm condition/illne	ss by former leg				
	Census 2011	Ballymoney BC	Coleraine BC	Limavady BC			
	People with a long term condition/illness	30.6%	31.31%	31.05%			
	People Without	69.4%	68.69%	68.95%			



Source: NINIS, Census 2011, KS302NI

Notes:

- 1. 'Communication difficulty' means a difficulty with speaking or making yourself understood.
- 2. 'A mobility or dexterity difficulty' means a condition that substantially limits one or more basic physical activities such as walking, climbing stairs, lifting or carrying.
- 3. 'An emotional, psychological or mental health condition' includes conditions such as depression or schizophrenia.
- 4. 'Shortness of breath or difficulty breathing' includes conditions such as asthma.
- 'A chronic illness' includes illnesses such as cancer, HIV, diabetes, heart disease or epilepsy.
- 6. 'Long-term' refers to a condition which has lasted, or is expected to last, at least 12 months.

Screening Questions
1. What is the likely impact on equality of opportunity for those affected by this function, service, policy, procedure, project, strategy, plan or guidance?

Section 75 Category		Positive impact (it could benefit)	Neutral	imp	ative act ould antage)	Reason
	Women		\boxtimes	Major	Minor	This will have a neutral impact across all
	Men		\boxtimes	Major	Minor	genders.
Gender	Transgender men/women		\boxtimes	Major	Minor	
	Other please specify		\boxtimes	Major	Minor	
Race	Asian		\boxtimes	Major	Minor	This will have a neutral impact across all racial
The categories used in the Race	Black		\boxtimes	Major	Minor	groupings.
section are those used in the 2011 census.	Chinese		\boxtimes	Major	Minor	
Consideration should be given to the needs of	Mixed race White		\boxtimes	Major	Minor	
specific communities within the broad categories.	Other please specify			Major	Minor	
Disability	Long term health impairment could include mental health problems, asthma, heart conditions, chronic fatigue etc.			Major	Minor	This will have a neutral impact across all impairments.
Sexual orientation	Heterosexual, lesbian, gay men, bisexual, others			Major □	Minor	This will have a neutral impact with regards to an individual's sexual orientation.
	Older People			Major	Minor ⊠	This may have a minor impact with regards to
Age	Younger people and children		\boxtimes	Major	Minor	age as some individual's may remember the event.
Political Opinion				Major	Minor	This may have a minor impact with regards to political opinion as some individual's may

					remember and have a related viewpoint with regards to the event.
Religious Belief			Major	Minor ⊠	This may have a minor impact with regards to religious belief as some individual's may remember and have a related viewpoint with regards to the event.
Martial Status		\boxtimes	Major	Minor	This will have a neutral impact with regards to an individual's marital status.
Dependants		\boxtimes	Major	Minor	This will have a neutral impact with regards to an individual's caring responsibilities.

Screening Questions

2. Are there opportunities to better promote equality of opportunity for people within any of the Section 75 categories?

of the Section 75 categories?				
Section 75 Cate	gory	If Yes, provide details	If No, provide details	
	Women Men		No the memorial will not distinguish between	
Gender	Transgender		peoples gender.	
	men/women			
	Other please specify			
Race The categories	Asian		No the memorial will not	
used in the Race	Black		distinguish between people of different racial	
section are those used in the 2011	Chinese		groups.	
census. Consideration should be given to	Mixed race White			
the needs of specific communities within the broad categories.	Other please specify			
Disability	Long term health impairment could include mental health problems, asthma, heart conditions, chronic fatigue etc.		No the memorial will not distinguish between people with various impairments.	
Sexual orientation	Heterosexual, lesbian, gay men, bisexual, others		No the memorial will not distinguish between peoples sexual orientation.	

Age	Older People, Younger people and children		Although there are opportunities for future learning between individuals of all ages. The memorial itself will not distinguish between people of various ages.
Political Opinion		The formal consultation process may present an opportunity to promote good relations and for individuals to discuss how the past can inform a future of peace. The memorial itself may facilitate discussion with regards to opinions and this may strengthen individuals resolve to work together and avoid a return to historical scenarios. It could also provide an opportunity to educate children and young people on the past history of the boroughs events.	
Religious Belief		The formal consultation process may present an opportunity to promote good relations and for individuals to discuss how the past can inform a future of peace. The memorial itself may facilitate discussion with regards to opinions and this may strengthen individuals resolve to work together and avoid a return to historical scenarios. It could also provide an opportunity to educate children and young people on the past history of the boroughs events.	
Marital Status			No the memorial will not distinguish between peoples marital status.
Dependants			No the memorial will not distinguish between or impact on peoples caring responsibilities.

Screening Questions

3. To what extent is the policy likely to impact on good relations between people of different religious belief, political opinion or racial group?

Section 75 Category	Details of policy impact	Level of impact
Coulon 10 Gategory	Dotails of policy impact	major/minor/none
Religious Belief	As the memorial would remember those who lost their lives in a bombing it may impact on good relations between individuals in the 2 main groupings	The level will be better determined following a formal consultation, however at present it is deemed to be minor. The incident being remembered happened in 1973 and since then peace building initiatives have assisted to increase understanding and willingness to move forward.
Political Opinion	As the memorial would remember those who lost their lives as a result of a bombing it may impact on good relations between individuals in the 2 main groupings	The level will be better determined following a formal consultation, however at present it is deemed to be minor. The incident being remembered happened in 1973 and since then peace building initiatives have assisted to increase understanding and willingness to move forward.
Racial Group	None – the memorial will not distinguish between people of different racial groups.	None – the memorial will not distinguish between people of different racial groups.

Screening Questions

4. Are there opportunities to better promote good relations between people of different religious belief, political opinion or racial group?

Section 75 Category	If Yes, provide details	If No, provide details
Religious Belief	The formal consultation process may present an opportunity to promote good relations and for individuals to discuss how the past can inform a future of peace. The memorial itself may facilitate discussion with regards to opinions and this may strengthen individuals resolve to work together and avoid a return	

	to historical scenarios. It could also provide an opportunity to educate children and young people on the past history of the boroughs events.	
Political Opinion	The formal consultation process may present an opportunity to promote good relations and for individuals to discuss how the past can inform a future of peace. The memorial itself may facilitate discussion with regards to opinions and this may strengthen individuals resolve to work together and avoid a return to historical scenarios. It could also provide an opportunity to educate children and young people on the past history of the boroughs events.	
Racial Group		This project does not distinguish between people of different racial groups and therefore it cannot in itself improve good relations in this category.

Additional Considerations

Generally speaking people can fall into more than one Section 75 category. Taking this into consideration, are there any potential impacts of the function, service, policy, procedure, project, strategy, plan or guidance on people with multiple identities? (For example: disabled minority ethnic people, disabled women, young Protestant men, young lesbians, gay and bisexual people.)

There are opportunities for individuals with multiple identities to participate in the formal consultation process and to voice their concerns and highlight possible mitigation streams or sources.

Provide details of data on the impact of the function, service, policy, procedure, project, strategy, plan or guidance on people with multiple identities. Specify the relevant Section 75 categories concerned.

Qualitative data from the formal consultation will be used to review the proposal and inform the way forward.

ANNILA								
Disability Considerations								
Is there an opportunity to better promote positive attitudes towards disabled people by								
altering this function, service, policy, procedure, project, strategy, plan or guidance?								
aitering till	5 Iulici	ion, servic	e, policy	, pr	ocedure, p	rojeci, siraleg	, pia	ii or guidance:
		Yes	\boxtimes	No	0			
		6 41 1 4						
If yes, plea	se give	turther int	rormatio	n ar	id example	es:		
Is there an	opport	tunity to en	courage	nai	rticipation	by disabled pe	onle	in public life by
		•	_	•	•	•	-	n or guidance?
altering till	3 Iulici	.1011, 3C1 VIC	c, policy	, pr	occuuic, p	roject, strateg	, pia	ii oi galaanee:
		3.5	_					
		Yes	\boxtimes	N	0			
Please give	e furthe	er informati	on and	exar	nples:			
0000 914			. J. I. MIIM	-~ u i				
Screening	Decisio	on						
Likely Impa								
Likely illip	aCi							
_			_	_			_	
	Majo	r		\boxtimes	Minor			None
1641					114			
		•	•	-	•	y impact asses	ssme	nt (i.e. likely
impact – M	lajor), p	lease prov	ide deta	ils c	of the reaso	ons for this:		
At present i	t is anti	cipated ther	e could b	oe m	inor impact	ts on individuals	relat	ed to their
•		•			•			nion and as a result
					_	mal consultation	•	
		•					proc	633 MIII GHADIG
these to be	identifie	ed and furth	er addre	ssec	or mitigate	ea for.		
If the decis	sion is i	not to cond	luct an e	qua	lity impact	t assessment (i.e. lil	kely impact =
Minor) the	Counci	il should co	onsider i	f the	e policy sh	ould be mitiga	ted o	r an alternative
policy be i					. ,	J		
poney no n								
The formal	concult	ation proces	se will on	abla	those to b	o identified and	furtha	or addragged or
		ation proces	ss will ell	abie	illese to b	e identified and	lulule	er addressed or
mitigated fo								
I								
	or.							
If the decis	or.	not to cond	luct an e	qua	lity impact	t assessment (.e. lil	kely impact =
If the decis	or. sion is 1			•	•	•	i.e. lil	kely impact =
	or. sion is 1			•	•	•	i.e. lil	kely impact =
None), plea	or. Sion is I ase pro	vide details	s of the	reas	ons for th	•		

Mitigation

When the Council concludes that the likely impact is 'Minor' and an equality impact assessment is not to be conducted, the Council may consider mitigation to lessen the severity of any equality impact, or the introduction of an alternative policy to better promote equality of opportunity or good relations.

Can the policy/decision be amended or changed or an alternative policy introduced to better promote equality of opportunity and/or good relations?					
⊠ Yes □ No					
If YES , give the reasons to support your decision, together with the proposed changes/amendments or alternative policy:					
The formal consultation process will enable changes / amendments / alternatives to be identified and further addressed or mitigated for.					

Timetabling And Prioritising

If the policy/decision has been 'screened in' for equality impact assessment, then please answer the following questions to determine its priority for timetabling the equality impact assessment.

On a scale of 1 to 3, with 1 being the lowest priority and 3 the highest, assess the policy in terms of its priority for equality impact assessment.

Priority Criterion	Rating (1 to 3)
Effect on equality of opportunity and good relations	N/A
Social Need	N/A
Effect on people's daily lives	N/A
Relevance to the Council's functions	N/A

Monitoring

Please outline proposals for future monitoring of the policy/decision:

The process will be reviewed following the formal consultation process and taken back to Council for a decision as to the way forward.

Approval And Authorisation					
Screened By	Position/Job Title	Date			
Policy Officer	Policy Officer	4 November 2020			
Approved By	Position/Job Title	Date			

Head of Policy and Community Planning & Head of Services for Community & Culture	Head of Policy and Community Planning & Head of Services for Community & Culture	5 November 2020
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Note: a copy of the screening template for each function, service, policy, procedure, project, strategy, plan or guidance screened should be 'signed off' and approved by a senior manager responsible for the function, service, policy, procedure, project, strategy, plan or guidance. A copy should then be forwarded to the Equality and Diversity Officer, made easily accessible on the council's website as soon as possible following completion and made available on request.

Appendix 1 minutes of meeting on 28 June 2018.